

Message Text

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ACTION PM-07

INFO OCT-01 AF-10 ISO-00 CIAE-00 INR-10 NSAE-00 RSC-01

SS-20 NSC-10 SPC-03 NEA-10 OCL-00 EUR-25 DRC-01 /098 W

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P R 141445Z JAN 74

FM AMEMBASSY ADDIS ABABA

TO SECSTATE WASHDC PRIORITY 7246

INFO SECDEF WASHDC

CINCPAC

CINCEUR

CINCUSNAVEUR

AMCONSUL ASMARA

S E C R E T ADDIS ABABA 0481

E.O. 11652: GDS

TAGS: MARR, IO, ET

SUBJECT: AIR SUPPORT FOR INDIAN OCEAN TASK GROUP

OPERATIONS:

REF: STATE 006069

1. SUMMARY: ALTHOUGH FONMIN MINASSIE SAID THAT EMPEROR WOULD MAKE DECISION ON PROPOSAL CONTAINED REFTEL AND THAT I SHOULD DISCUSS MATTER WITH EMPEROR AFTER FONMIN HAD BRIEFED HIM ON SUBJECT, HIS PRELIMINARY REACTION WAS THAT PROPOSAL INVOLVES UNACCEPTABLE RISKS FOR IEG UNLESS USG CAN CONTRIBUTE MORE TO ETHIOPIA'S SECURITY.

2. ON MORNING JANUARY 14 I PRESENTED REFTEL PROPOSAL TO FONMIN MINASSIE, WHO RESPONDED PROMPTLY IN FRANK AND FRIENDLY FASHION. HE SAID THAT PROPOSAL WAS MATTER OF GREAT IMPORTANCE FOR IEG, THOUGH PERHAPS NOT FOR USG, AND THAT HE WOULD DISCUSS IT WITH EMPEROR, WITH WHOM I SHOULD THEN DISCUSS MATTER DIRECTLY. HIS OWN REACTION WAS THEREFORE ONLY A PRELIMINARY ONE BUT HE WISHED MAKE FOLLOWING COMMENTS.

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3. DR. MINASSIE POINTED OUT THAT IEG HAD BEEN "VILIFIED" BY MANY COUNTRIES FOR MANY YEARS BECAUSE OF PRESENCE OF

KAGNEW STATION. NEVERTHELESS IT HAD NEVER RAISED OBJECTIONS REGARDING KAGNEW NOR HAD IT SUGGESTED IN ANY WAY THAT IT WISHED TO TERMINATE KAGNEW. ITS ATTITUDE HAD BEEN BASED ON TACIT UNPTAFFING THAT THERE WAS A REAL CONNECTION BETWEEN KAGNEW AND U.S. PROTECTION FOR ETHIOPIA. THE IEG'S ATTITUDE TODAY TOWARDS THE PROPOSED AIR SUPPORT FACILITIES OR EVEN TOWARDS LARGER MILITARY INSTALLATIONS WOULD BE THE SAME AS ITS PAST ATTITUDE TOWARDS KAGNEW IF ETHIOPIA'S SECURITY WERE ADEQUATELY PROVIDED FOR. THAT IS NOT THE CASE AT PRESENT, HOWEVER, THE IEG HAS, FOR EXAMPLE, ONLY 80 SECOND-RATE TANKS TO FACE A FAR MORE FORMIDABLE SOMALI TANK FORCE.

4. CONTINUING, DR. MINASSIE SAID THAT IEG HAS RECENTLY WON CREDIT FROM MANY COUNTRIES BY BREAKING WITH ISRAEL. WITH KAGNEW PHASING OUT AND IEG'S TIE TO ISRAEL BROKEN, IT IS HARD FOR SOMALIA TO OBTAIN MUCH SUPPORT FOR AN AGGRESSIVE POLICY TOWARDS ETHIOPIA. THIS SITUATION WOULD CHANGE IMMEDIATELY, HOWEVER, IF IEG AGREED TO PROPOSED AIR SUPPORT FACILITY AT ASMARA. ACCUSATIONS WOULD BE MADE THAT IEG WAS HELPING USG SPY ON ARAB STATES AND ON ACTIVITIES OF SOVIET FLEET. THIS NEW SITUATION WOULD CREATE GREAT DIFFICULTIES IN TERMS OF THE SOMALI THREAT, FOREIGN SUPPORT FOR THE ELF, AND, LESS IMPORTANTLY, FOR IEG RELATIONS WITH USSR. EVEN SO, REEMPHASIZED DR. MINASSIE, THE IEG WOULD NOT HESITATE TO ACCEPT THE USG PROPOSAL IF ITS MILITARY SECURITY WERE THEREBY ASSURED.

5. DR. MINASSIE CONCLUDED WITH A SMILE THAT HE FELT THE IDEAS THUS FAR ADVANCED BY USG CONSTITUTED "ONLY HALF A PROPOSAL", SINCE THEY DID NOT TAKE ACCOUNT OF ETHIOPIA'S SECURITY PROBLEM. HE WOULD LIKE VERY MUCH TO HEAR "THE OTHER HALF OF THE PROPOSAL".

6. I THANKED DR. MINASSIE FOR HIS FRANKNESS, PROMISED TRANSMIT HIS REACTION TO WASHINGTON, AND INDICATED I WOULD SHORTLY REQUEST APPOINTMENT WITH EMPEROR.

7. COMMENT: DR. MINASSIE'S RESPONSE WAS PREDICTABLE AND IT IS LIKELY THAT EMPEROR WILL TAKE SAME LINE.

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